OMB No. 1121-0329 Expires 12/31/2023

U.S. Department of Justice Office of Justice Programs Office for Victims of Crime



# **OVC FY 2023 Services for Victims of Human Trafficking**

**Assistance Listing Number #** 16.320

Grants.gov Opportunity Number: O-OVC-2023-171660 Solicitation Release Date: March 13, 2023 9:00 AM ET

Step 1: Application Grants.gov Deadline: May 04, 2023 11:59 PM ET

Step 2: Application JustGrants Deadline: May 11, 2023 8:59 PM ET

#### Overview

The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Office for Victims of Crime</u> (OVC) seeks applications for funding for services for victims of all forms of human trafficking throughout the United States. This program furthers the Department's mission by enhancing the field's response to victims of human trafficking.

This solicitation incorporates guidance provided in the OJP Grant Application Resource Guide which provides additional information for applicants to prepare and submit applications to OJP for funding. If this solicitation expressly modifies any provision in the OJP Grant Application Resource Guide, the applicant is to follow the guidelines in this solicitation as to that provision.

**Solicitation Categories** 

Competition ID	Category *	Number of Awards	Dollar Amount for Award	Performance Start Date	Performance Duration (Months)
C-OVC-2023-00013-PROD	Purpose Area 1: Developing Capacity to Serve Human Trafficking Victims	4	\$440,000	10/1/23 12:00 AM	36
C-OVC-2023-00014-PROD	Purpose Area 2: Enhancing Scope of Services for Human Trafficking Victims	18	\$950,000	10/1/23 12:00 AM	36
C-OVC-2023-00015-PROD	Purpose Area 3: Specialized Services for Human Trafficking Victims	13	\$800,000	10/1/23 12:00 AM	36

#### **Eligible Applicants:**

City or township governments, County governments, Native American tribal governments (Federally recognized), Native American tribal organizations (other than Federally recognized tribal governments), Nonprofits having a 501(c)(3) status with the IRS, other than institutions of higher education, Public and State controlled institutions of higher education, Public housing authorities/Indian housing authorities, State governments

An applicant entity may submit more than one application, if each application proposes a different project in response to the solicitation. Also, an entity may be proposed as a subrecipient (subgrantee) in more than one application.

OVC will consider applications under which two or more entities would carry out the federal award; however, only one entity may be the applicant. Any others must be proposed as subrecipients (subgrantees). For additional information on subawards, see the OJP Grant Application Resource Guide.

OVC may elect to fund applications submitted under this FY 2023 solicitation in future fiscal years, dependent on, among other considerations, the merit of the applications and the availability of appropriations.

Contact Information

For assistance with the requirements of this solicitation, contact the OJP Response Center at 800-851-3420, 301-240-6310 (TTY for hearing-impaired callers only), or <a href="mailto:grants@ncjrs.gov">grants@ncjrs.gov</a>. The OJP Response Center operates from 10:00 a.m. to 6:00 p.m. eastern time (ET) Monday–Friday, and 10:00 a.m. to 8:00 p.m. ET on the solicitation close date.

#### **Pre-application Information Session**

OVC will conduct pre-application webinars during which OVC staff will review all planned FY 2023 anti-trafficking solicitations, provide high-level information about solicitation requirements, and conduct a question-and-answer session with interested potential applicants. Participation is optional. When the webinars have been scheduled, the details and registration information will be available at <a href="https://ovc.ojp.gov/funding/funding-webinars">https://ovc.ojp.gov/funding/funding-webinars</a>. Preregistration is required for all participants. Register and follow the instructions at <a href="https://ovc.ojp.gov/funding/funding-webinars">https://ovc.ojp.gov/funding/funding-webinars</a>. To use the time most efficiently, OVC encourages participants to review the solicitation and submit any questions they may have in advance and no later than 2 days prior to the webinar. Submit your questions to <a href="mailto:askovc@ncjrs.gov">askovc@ncjrs.gov</a>

with the subject as "Questions for OVC Anti-Human Trafficking Solicitations Webinar."

#### **Submission Information**

Registration: Before submitting an application, all applicants must register with the System for Award Management (SAM). You must renew and validate your registration every 12 months. If you do not renew your SAM registration, it will expire. An expired registration can delay or prevent application submission in Grants.gov and JustGrants. Registration and renewal can take up to 10 business days to complete.

<u>Submission</u>: Applications must be submitted to DOJ electronically through a two-step process via Grants.gov and JustGrants.

<u>Step 1:</u> The applicant must submit by the Grants.gov deadline the required Application for Federal Assistance standard form (SF-424) and a Disclosure of Lobbying Activities (SF-LLL) form when they register in Grants.gov at <a href="https://www.grants.gov/web/grants/register.html">https://www.grants.gov/web/grants/register.html</a>. Submit the SF-424 and SF-LLL as early as possible, but no later than 48 hours before the Grants.gov deadline. If an applicant fails to submit in Grants.gov, they will be unable to apply in JustGrants.

For technical assistance with submitting the SF-424 and a SF-LLL in Grants.gov, contact the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, Grants.gov Customer Support, or <a href="mailto:support@grants.gov">support@grants.gov</a>. The Grants.gov Support Hotline operates 24 hours a day, 7 days a week, except on federal holidays.

<u>Step 2:</u> The applicant must submit the **full application**, including attachments, in JustGrants at JustGrants.usdoj.gov by the JustGrants application deadline.

For technical assistance with submitting the **full application** in JustGrants, contact the JustGrants Service Desk at 833-872-5175 or <u>JustGrants.Support@usdoj.gov</u>. The JustGrants Service Desk operates 7 a.m. to 9 p.m. ET Monday–Friday and 9 a.m. to 5 p.m. ET on Saturday, Sunday, and Federal holidays.

OJP encourages applicants to review the "<u>How To Apply</u>" section in the <u>OJP Grant Application Resource Guide</u> and the <u>JustGrants website</u> for more information, resources, and training. Applicants should maintain all receipts and confirmations received from SAM.gov, Grants.gov, JustGrants systems.

# **Contents**

Overview	1
Contact Information	2
Pre-application Information Session	3
Submission Information	3
Program Description	8
Overview	8
Statutory Authority	8
Specific Information	8
Mandatory Program Requirements	9
Goals, Objectives, and Deliverables	10
Evidence-Based Programs or Practices	13
Information Regarding Potential Evaluation of Programs and Activities	13
Priority Areas	13
Federal Award Information	14
Awards, Amounts and Durations	15
Continuation Funding Intent	15
Availability of Funds	15
Type of Award	16
Financial Management and System of Internal Controls	16
Budget Information	16
Cost Sharing or Matching Requirement	16
Pre-agreement Costs (also known as Pre-award Costs)	17
Limitation on Use of Award Funds for Employee Compensation: Waiver	17
Prior Approval, Planning, and Reporting of Conference/Meeting/ Training Costs	17
Costs Associated with Language Assistance (if applicable)	17
Eligibility Information	17
Application and Submission Information	18
Content of Application Submission	18
Information to Complete the Application for Federal Assistance (SF-424) in Grants.gov	18
Standard Applicant Information (JustGrants 424 and General Agency	<sup>,</sup> 19
Information)	19
Proposal Abstract Proposal Narrative	19
r ioposai Naitalive	19

Page 5 of 38 O-OVC-2023-171660

Goal, Objective and Deliverables	23
Budget and Associated Documentation	23
Budget Worksheet and Budget Narrative (Web-based Form)	24
Pre-agreement Costs (also known as Pre-award Costs)	24
Indirect Cost Rate Agreement (if applicable)	24
Consultant Rate	24
Limitation on Employee Compensation; Waiver	24
Financial Management and System of Internal Controls	25
Questionnaire (including applicant disclosure of high-risk status)	
Disclosure of Process Related to Executive Compensation	25
Memoranda of Understanding (MOUs) and Other Supportive Documents	25
Additional Application Components	25
Curriculum Vitae or Resumes	25
Tribal Authorizing Resolution	25
Research and Evaluation Independence and Integrity Statement	26
Disclosures and Assurances	26
Disclosure of Lobbying Activities	26
DOJ Certified Standard Assurances	26
Applicant Disclosure of Duplication in Cost Items	26
DOJ Certifications Regarding Lobbying; Debarment, Suspension ar Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing	nd 26
Applicant Disclosure and Justification - DOJ High Risk Grantees	26
How to Apply	27
Submission Dates and Time	27
Experiencing Unforeseen Technical Issues Preventing Submission of an Application	n 28
Application Review Information	29
Review Criteria	29
Review Process	30
Federal Award Administration Information	31
Federal Award Notices	31
Administrative, National Policy, and Other Legal Requirements	31
Information Technology Security Clauses	31
General Information about Post-Federal Award Reporting	31
Requirements	
Federal Awarding Agency Contact(s)	32
Other Information	32

Page 6 of 38 O-OVC-2023-171660

Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C.	32
552a)	
Provide Feedback to OJP	32
Performance Measures	32
Application Checklist	33
Standard Solicitation Resources	35
Appendix A: Types of Victim Services That OVC Funds	36

# **Program Description**

#### Overview

OJP is committed to advancing work that promotes civil rights and racial equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety and protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

OVC leads the Nation in supporting victim-centered and trauma-informed programs, policies, and resources that promote justice, access, and empowerment to enhance capacity to identify, assist, and provide services to all victims of human trafficking. With this solicitation, OVC seeks to provide funding for services to victims of severe forms of human trafficking, as defined by 22 U.S.C. § 7102(11).

# **Statutory Authority**

This project is authorized by the Trafficking Victims Protection Act (TVPA) of 2000 (22 U.S.C. § 7105(b)(2)).

#### **Specific Information**

The purpose of this program is to develop, expand, or strengthen victim service programs for victims of human trafficking.

Applicants are invited to apply under the following three purpose areas:

#### Purpose Area 1: Developing Capacity to Serve Human Trafficking Victims

Awards under Purpose Area 1 will support (1) victim service organizations that have limited or no prior experience in serving victims of human trafficking and/or (2) victim service organizations that have limited or no prior experience in receiving direct federal funding to serve victims of human trafficking. During the first 12 months of the project period, grantees will work with designated OVC human trafficking training and technical assistance providers (the Human Trafficking Collective and others as needed) to build internal capacity to serve trafficking survivors and manage federal awards. Grantees will hire staff who have experience providing services to human trafficking victims or train existing staff to gain the skills or knowledge needed to serve these victims. During the next 24 months of the program, grantees will implement services for human trafficking victims. See Appendix A for types of services that OVC funds.

<u>Purpose Area 2: Enhancing Access to Comprehensive Services for Human Trafficking Victims</u>

Under Purpose Area 2, awards will be made to victim service organizations with a demonstrated history of serving human trafficking victims with a comprehensive range of direct services. The purpose of these awards is to enhance victims' access to the diverse

services that victims of labor and sex trafficking often require to address their needs. See Appendix A for types of services that OVC funds. Applicants funded under this purpose area are expected to use OVC funding to support at least three distinct types of services for victims of human trafficking, either directly or with funded subrecipients. In addition to the services funded through this award, grantees will be expected to have or develop partnerships to facilitate victims' access to a broader range of services in their community, as outlined in Appendix A.

# Purpose Area 3: Specialized Services for Human Trafficking Victims

Under Purpose Area 3, awards will be made to victim service organizations with a demonstrated history of providing a specialized service beyond case management to victims of human trafficking. The goal is to increase the quality and quantity of the identified specialized service to assist victims of all forms of human trafficking. The majority of OVC funding under this purpose area is to be used to support the delivery of a specialized service (such as legal services, behavioral health services, or employment and economic empowerment services), although some funds can support accompanying case management. See Appendix A for the types of services that OVC funds. Note that proposing specialized services for shelter/housing is not allowable under this purpose area. Entities interested in providing specialized housing services should apply under OVC's FY 2023 Housing Assistance Grants for Victims of Human Trafficking solicitation.

**Note for All Purpose Areas:** All entities that have received human trafficking grants from OVC in FY 2021 or FY 2022 must describe how the proposed project would differ from, or expand, the existing funded projects to be considered for funding in FY 2023. For example, applicants could focus on a new geographic area or provide a new service to meet the needs of victims of sex and labor trafficking.

Additionally, while applicants may apply for an amount up to the maximum level of funding allowed under each Purpose Area, they should demonstrate sustained rates of victims served or service expenses that merit the requested level of funding.

#### **Mandatory Program Requirements**

Applicants that receive funding under this program will be required to:

- 1. Submit the policies, procedures, and rules governing the provision of services for review upon OVC request (post-award);
- 2. Ensure their policies and procedures follow applicable federal and state laws protecting the civil rights of program participants and staff (post-award);
- 3. Ensure that any staff, partner staff, or service providers working with trafficking victims are adequately licensed and trained to work with such victims, including by accessing OVC-supported training and technical assistance:
- 4. Ensure that the project coordinator/program director and other relevant staff participate in any grantee orientations and OVC-sponsored training and technical assistance;
- 5. As part of routine programmatic reporting, describe ongoing efforts to enhance responses to labor trafficking; and
- 6. Provide all grant-funded staff at least one session of training (to be delivered by individuals or organizations with reasonable and demonstrable expertise)

annually, related to diversity, equity, inclusion, or accessibility and tied to program goals and objectives.

# **Strengthening Responses to Labor Trafficking**

Through its award funding, training and technical assistance, and collaboration with federal partners, OVC has worked to strengthen identification of and responses to labor trafficking victims in the United States. Despite these efforts, labor trafficking remains misunderstood, under-identified, underreported, and often unaddressed. As reflected in OVC grantee data, many individuals experience polyvictimization, including both labor and sex trafficking. To increase identification and expand access to services and justice for victims of labor trafficking, OVC is strengthening its expectations of organizations that receive anti-trafficking award funds. More information about gaps and opportunities in the response to this form of human trafficking is available at OVC's website. Organizations with experience responding to and serving labor trafficking victims and those that have historically focused exclusively on responding to sex trafficking and are interested in enhancing responses to labor trafficking are encouraged to apply.

#### Goals, Objectives, and Deliverables

#### Goals

The goal of this program is to develop, expand, or strengthen victim service programs for victims of human trafficking, including those that provide trauma-informed services.

#### **Objectives**

An applicant should address all the objectives listed below in the Goals, Objectives, Deliverables and Timeline web-based form.

The objective in providing these services is to achieve increased safety, independence, self-sufficiency, and well-being for victims of human trafficking.

#### Objectives include:

- 1. Provision of services to meet the individualized needs of victims of human trafficking.
- 2. Collaboration with and training for local partners (service providers, criminal justice professionals, members of the judiciary, community and faith-based organizations, etc.) to ensure trafficking victims are properly identified and referred for appropriate services.
- 3. Assistance with or referrals to other essential services for victims of human trafficking.
- 4. Data collection and participation in evaluation activities to determine if the program is meeting stated goals and objectives.

#### **Deliverables**

The deliverable to be provided is services, measured by types of service, number of new and continuing victims served, and other key data points.

The goals, objectives, and deliverables are directly related to the performance measures that show the completed work's results, as discussed in the "Application and Submission Information" section.

# **Ensuring Civil Rights**

Federal laws prohibit recipients of TVPA funding administered by the OJP from discriminating in the delivery of services on the basis of age, race, color, national origin, religion, or disability. Applicable federal laws also prohibit TVPA recipients from discriminating on the basis of disability in their employment practices, and from discriminating against employees and beneficiaries on the basis of sex in funded education or training programs. Recipients are also obligated under federal civil rights laws to provide meaningful access to their programs and activities for persons with <a href="limited English proficiency">limited English proficiency</a>. Under certain circumstances, it might be permissible to limit services based on age. Please note that other federal, state, or local laws prohibiting discrimination may apply.

## **Enhancing Access to Services and Promoting Survivor Autonomy**

OVC is committed to an approach to human trafficking that is trauma-informed, victim-centered, survivor-informed, culturally competent, and evidence-based. Definitions of these concepts are available in the glossary of <a href="OVC's Model Standards for Serving Victims and Survivors of Crime">OVC's Model Standards for Serving Victims and Survivors of Crime</a>.

In line with these concepts and to enhance survivors' access to victim services, programs funded under this solicitation will engage in practices that remove barriers to receiving services and support survivor autonomy. Such practices will reduce requirements to engage in services, promote survivors' choice within service delivery, and protect victim privacy and confidentiality.

Funded programs will demonstrate their commitment to this approach by maintaining the following. (Note: Many of these requirements are mandated by federal civil rights laws, while others reflect OVC's policy direction to recipients to enhance access to services and promote survivor autonomy.)

- Procedures or policies that provide all survivors access to safe shelter, advocacy services, counseling, and other assistance without exclusions based on actual or perceived sex, age, immigration status, race, religion, sexual orientation, gender identity, mental health condition, physical health condition, criminal record, involvement in commercial sex, income or lack of income, or the age and/or sex of their children. For those programs that by their design target a particular population (e.g., youth, gender specific) there should be procedures or policies in place to ensure access to comparable, qualified services for other survivors seeking support.
- Procedures or policies that protect the confidentiality of information and privacy of persons receiving services.
- Procedures or policies that do not require victims to take certain actions (e.g., receive counseling, report to law enforcement, commit to sobriety, attend religious

- services) to be eligible for, or to receive services. For youth serving programs with justifiable mandatory requirements, a <u>shared decision making model</u> should be used to provide minors with agency in participating in decisions that impact them.
- Project designs, products, services, and budgets that consider the unique needs
  of individuals with disabilities, with <u>limited English proficiency</u>, or who are Deaf or
  hard of hearing, including accessibility for such individuals.

#### For Programs Serving Children and Youth

If your program provides services to child and youth victims of crime, services must be tailored to ensure that they are developmentally appropriate, culturally responsive, victim-centered, and trauma-informed. In addition to encouraging use of a <a href="mailto:shared decision">shared decision</a> <a href="mailto:m

#### **Unallowable Costs**

The following activities cannot be supported with grant funds:

- 1. Holding Beds: Grantees may not "hold beds" in a housing facility by charging their cost to the grant and keeping them empty until a victim needs the bed, when other victims need access to the beds, as this would be considered an unallowable contingency payment (see 2 C.F.R. 200.433 (c)).
- 2. Stipends/Incentives to Participate in Services: Neither cash, non-cash stipends, nor incentives may be paid to victims to encourage their participation in services. Nominal cash or non-cash stipends (e.g., taxi or ride share vouchers; public transportation tickets or tokens; money to pay for childcare; or gift cards for meals that are necessary when participants receive services) are allowable.
- 3. Primary Prevention Activities: Per 22 U.S.C. § 7105(b)(2), the purpose of this funding is to support victim service programs: therefore, applicants should not propose primary prevention activities under this program.

Applicants should consult the <u>DOJ Grants Financial Guide</u> for information on additional unallowable costs for federal award recipients and subrecipients.

### Limitation on Use of Funds (22 U.S.C. § 7110(g))

The following statutory language applies to all awards under this solicitation:

- 1. Restriction on programs No funds made available to carry out this chapter, or any amendment made by this chapter, may be used to promote, support, or advocate the legalization or practice of prostitution. Nothing in the preceding sentence shall be construed to preclude assistance designed to promote the purposes of this Act by ameliorating the suffering of, or health risks to, victims while they are being trafficked or after they are out of the situation that resulted from such victims being trafficked.
- 2. Restriction on organizations No funds made available to carry out this chapter, or any amendment made by this chapter, may be used to implement any program that targets victims of severe forms of trafficking in persons described in section

7102(9) (A) of this title through any organization that has not stated in either a grant application, a grant agreement, or both, that it does not promote, support, or advocate the legalization or practice of prostitution. The preceding sentence shall not apply to organizations that provide services to individuals solely after they are no longer engaged in activities that resulted from such victims being trafficked.

Pursuant to the statute above, OVC requires grantees under this program to agree to the following award condition: Recipient certifies that it does not promote, support, or advocate the legalization or practice of prostitution, nor will it use grant funds or program match funds to promote, support, or advocate the legalization or practice of prostitution.

#### **Information on Managing Human Trafficking Awards**

For more information on implementation of OVC Human Trafficking awards, please consult the OVC Human Trafficking Program FAQs.

# **Evidence-Based Programs or Practices**

OJP strongly encourages the use of data and evidence in policymaking and program development for criminal justice, juvenile justice, and crime victim services. For additional information and resources on evidence-based programs or practices, see the OJP Grant Application Resource Guide.

## Information Regarding Potential Evaluation of Programs and Activities

OJP may conduct or support an evaluation of the projects and activities funded under this solicitation. For additional information and applicable documentation to be included in the application, see the OJP Grant Application Resource Guide section entitled "Information Regarding Potential Evaluation of Programs and Activities."

#### **Priority Areas**

The Department of Justice is committed to advancing work that promotes civil rights and racial equity, increases access to justice, supports crime victims and individuals impacted by the justice system, strengthens community safety and protects the public from crime and evolving threats, and builds trust between law enforcement and the community.

Priority Considerations Supporting Executive Order 13985, Advancing Racial Equity and Support for Underserved Communities Through the Federal Government

In support of this <u>Executive Order</u>, OJP will provide priority consideration when making award decisions to the following:

A. Applications that propose project(s) that are designed to promote racial equity and the removal of barriers to access and opportunity for communities that have been historically underserved, marginalized, and adversely affected by inequality.

To receive this consideration, the applicant must describe how the proposed project(s) will address potential racial inequities and contribute to greater access to services and opportunities for communities that have been historically underserved, marginalized, and adversely affected by inequality, and identify how the project design and implementation will specifically incorporate the input or participation of those communities and populations disproportionately impacted by crime, violence, and the criminal justice system overall. Examples addressing this requirement include, but are not limited to, the following: budgeted project planning and/or implementation meetings with community stakeholders representing historically underserved and marginalized communities; outreach and/or public awareness campaigns specifically tailored to historically underserved and marginalized communities to encourage participation in the proposed project(s); budgeted incorporation of members representing historically underserved and marginalized communities in program evaluation, surveys, or other means of project feedback; and partnership with organizations that primarily serve communities that have been historically underserved, marginalized, and adversely affected by inequality.

B. Applicants that demonstrate that their capabilities and competencies for implementing their proposed project(s) are enhanced because they (or at least one proposed subrecipient that will receive **at least 40%** of the requested award funding, as demonstrated in the Budget Web-Based Form) identify as a *culturally specific* organization.

To receive this additional priority consideration, applicants must describe how being a culturally specific organization (or funding the culturally specific subrecipient organization (s)) will enhance their ability to implement the proposed project(s) and should also specify which populations are intended or expected to be served or to have their needs addressed under the proposed project(s).

Culturally specific organizations are defined for the purposes of this solicitation as private nonprofit or tribal organizations whose primary purpose as a whole is to provide culturally specific services to racial and ethnic groups, including, among others, Black people, Hispanic and Latino people, Native American and other Indigenous peoples of North America (including Alaska Native, Eskimo, and Aleut), Asian Americans, Native Hawaiians, and/or Pacific Islanders.

Note: Addressing these priority areas is one of many factors that OJP considers in making funding decisions. Receiving priority consideration for one or more priority areas does not guarantee an award.

Federal Award Information
Solicitation Categories

Competition ID	Category *	Number of Awards	Dollar Amount for Award	Performance Start Date	Performance Duration (Months)
C-OVC-2023-00013-PROD	Purpose Area 1: Developing Capacity to Serve Human Trafficking Victims	4	\$440,000	10/1/23 12:00 AM	36
C-OVC-2023-00014-PROD	Purpose Area 2: Enhancing Scope of Services for Human Trafficking Victims	18	\$950,000	10/1/23 12:00 AM	36
C-OVC-2023-00015-PROD	Purpose Area 3: Specialized Services for Human Trafficking Victims	13	\$800,000	10/1/23 12:00 AM	36

# **Awards, Amounts and Durations**

# **Anticipated Number of Awards**

35

# **Anticipated Maximum Dollar Amount of Awards**

See Purpose Area

**Period of Performance Start Date** 10/1/23

**Period of Performance Duration (Months)** 36

Anticipated Total Amount to be Awarded Under Solicitation \$29,300,000

# **Continuation Funding Intent**

OVC may, in certain cases, provide additional funding in future years to awards made under this solicitation through continuation awards. OJP will consider, among other factors, OJP's strategic priorities, a recipient's overall management of the award, and the award-funded work's progress, when making continuation award decisions.

#### **Availability of Funds**

Page 15 of 38 O-OVC-2023-171660 This solicitation, and awards under this solicitation, are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by the agency or by law. In addition, nothing in this solicitation is intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

#### Type of Award

OVC expects to make awards under this solicitation as grants. See the "Administrative, National Policy, and Other Legal Requirements" section of the OJP Grant Application Resource Guide for a brief discussion of important statutes, regulations, and award conditions that apply to many (or in some cases, all) OJP grants.ment in carrying out award activities. See the "Administrative, National Policy, and Other Legal Requirements" section of the OJP Grant Application Resource Guide for additional information.

#### **Financial Management and System of Internal Controls**

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements as set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the OJP Grant Application Resource Guide for additional information.

# **Budget Information**

The applicant should identify within their budget which items, services, etc., will/would be covered by matching sources and explain what type of match will be provided.

#### **Cost Sharing or Matching Requirement**

This solicitation requires a 25 percent **cash or in-kind match**. Federal funds awarded under this solicitation may not cover more than 75 percent of the total costs of the project being funded. An applicant must identify the source of the 25 percent non-federal portion of the total project costs and how they will use match funds. If an award recipient's proposed match *exceeds* the required match amount, and OJP approves the budget, the total match amount in the approved budget becomes mandatory and subject to audit. ("Match" funds may be used only for purposes that would be allowable for the federal funds.) Recipients must satisfy this match requirement with cash or in-kind match.

#### **How to Calculate Match**

#### **Formula**

Step 1 Award Amount ÷ % of Federal Share = Total (Adjusted Project Cost)

Step 2 Total (Adjusted) Project Cost x % of Recipient Share = Required Match

Page 16 of 38 O-OVC-2023-171660

# Example

Match Requirement – 75/25 (Federal share/Recipient share)

Federal Award = \$150,000

Step 1  $$150,000 \div 75\%$  Federal Share = \$200,000

Step 2 \$200,000 x 25% Recipient Share = \$50,000

See the <u>OJP Grant Application Resource Guide</u> for additional information on this match requirement. For step-by-step instructions for entering match amounts in the budget, see the <u>Budget Summary Match Guide</u>.

# **Pre-agreement Costs (also known as Pre-award Costs)**

See the <u>OJP Grant Application Resource Guide</u> for information on pre-agreement costs (also known as pre-award costs).

#### Limitation on Use of Award Funds for Employee Compensation: Waiver

See the OJP Grant Application Resource Guide for information on the Limitation on Use of Award Funds for Employee Compensation; Waiver.

# Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs

See the OJP Grant Application Resource Guide for information on Prior Approval, Planning, and Reporting of Conference/Meeting/Training Costs.

# **Costs Associated with Language Assistance (if applicable)**

See the <u>OJP Grant Application Resource Guide</u> for information on Costs Associated with Language Assistance.

# **Eligibility Information**

For eligibility information, see the solicitation cover page.

For information on cost sharing or match requirements, see the "Federal Award Information" section.

For the purposes of this solicitation, "state" means any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

Notice regarding law enforcement agencies: State, local, and university or college law enforcement agencies must be certified by an approved independent credentialing body or have started the certification process to be eligible for FY 2023 DOJ discretionary grant funding. To become certified, the law enforcement agency must meet two mandatory conditions: (1) the agency's use-of-force policies adhere to all applicable federal, state, and local laws, and (2) the agency's use-of-force policies prohibit chokeholds except in situations where use of deadly force is allowed by law. The certification requirement also applies to law enforcement agencies receiving DOJ discretionary grant funding through a subaward. For detailed information on this certification requirement, please visit <a href="https://cops.usdoj.gov/SafePolicingEO">https://cops.usdoj.gov/SafePolicingEO</a> to access the Standards for Certification on Safe Policing for Safe Communities, the Implementation Fact Sheet, and the List of Designated Independent Credentialing Bodies.

All recipients and subrecipients (including any for-profit organization) must forgo any profit or management fee.

# Application and Submission Information

# **Content of Application Submission**

The following application elements **must** be included in the application to meet the basic minimum requirements to advance to peer review and receive consideration for funding:

- Proposal Abstract
- Proposal Narrative
- Budget Web-Based Form (The web-based form includes the budget details and the budget narrative.)

If OJP determines that an application does not include these elements, it will neither proceed to peer review, nor receive further consideration.

# Information to Complete the Application for Federal Assistance (SF-424) in Grants.gov

The SF-424 must be submitted in Grants.gov. It is a required standard form used as a cover sheet for submission of pre-applications, applications, and related information. See the OJP Grant Application Resource Guide for additional information on completing the SF-424.

In Section 8F of the SF-424, please include the name and contact information of the individual **who will complete the application in JustGrants**. JustGrants will use this information *(email address)* to assign the application to this user in JustGrants.

**Intergovernmental Review:** This solicitation ("funding opportunity") **is not** subject to Executive Order (E.O.) 12372. (In completing the SF-424, an applicant is to answer

question 19 by selecting "Program is not covered by E.O. 12372.")

# Standard Applicant Information (JustGrants 424 and General Agency Information)

The "Standard Applicant Information" section of the JustGrants application is prepopulated with the SF-424 data submitted in Grants.gov. The applicant will need to review the Standard Applicant Information in JustGrants and make edits as needed. Within this section, the applicant will need to add ZIP codes for areas affected by the project; confirm their Authorized Representative; and verify and confirm the organization's unique entity identifier, legal name, and address.

#### **Proposal Abstract**

A Proposal Abstract (no more than 400 words) summarizing the proposed project—including its purpose, primary activities, expected outcomes, the geographic service area, intended beneficiaries, and subrecipients (if known) — must be completed in the JustGrants web-based form. This abstract should be in paragraph form without bullets or tables, written in the third person, and exclude personally identifiable information. Abstracts will be made publicly available on the OJP and USASpending.gov websites if the project is awarded. See the OJP Grant Application Resource Guide for an example of a proposal abstract. If priority consideration is being requested, please indicate the priority areas A and/or B selected.

#### **Proposal Narrative**

The Proposal Narrative should be submitted as an attachment in JustGrants. The attached document should be double-spaced, using a standard 12-point font; have no less than 1-inch margins; and should not exceed 20 numbered pages. If the Proposal Narrative fails to comply with these length restrictions, OVC may consider such noncompliance in peer review and in final award decisions.

The Proposal Narrative must include the following sections:

#### a. Statement of the Problem

- 1. Identify the nature and scope of the problem that the program will address. Applicants must demonstrate the problem of human trafficking within the targeted geographic area. Applicants should cite the sources of this data, which could include local, state, and federal data regarding investigations, prosecutions, and the number of individuals identified as victims of human trafficking in the proposed geographic area and data from victim service providers or other local stakeholders. Data should come from multiple sources and extend beyond national hotline data.
- 2. Applicants must specifically describe the problem of labor trafficking within the targeted geographic area; what is known and unknown about the problem; current efforts to identify labor trafficking victims; and gaps in the response to

Page 19 of 38 O-OVC-2023-171660

- labor trafficking.
- 3. Describe previous or current attempts to address the problem within the targeted geographic area, including documentation of the number of trafficking victims served each year during 2020 and 2021. At a minimum, applicants must identify the total number of victims they previously served within the targeted geographic area, and the types of victims they have served (sex or labor trafficking victims). Applicants must cite the sources of this data.
- 4. Describe the communities to be served, including the geographic area, populations in the service area, and any groups who are particularly vulnerable to human trafficking. Applicants should identify any relevant underserved communities in their geographic area using data to support (e.g., community data, Census data, client data, etc.).
- 5. Demonstrate existing and sustained victim services rates/caseloads/expenses that align with the requested level of funding.
- 6. Describe current efforts to address the service needs of trafficking survivors in the geographic area. <u>Using online directories available from OVC</u> and the <u>Office on Trafficking in Persons</u> (OTIP), applicants should determine if there is an existing federally funded trafficking victim service provider within their jurisdiction, and explain how the proposed project is not duplicative of these efforts and targets unmet needs.

# b. Project Design and Implementation

The application must provide a clear link between the proposed activities and the need identified in the "Statement of the Problem" section above. This section must:

- Clearly state the goals (what the proposed project aims to achieve) and objectives (specific measurable actions needed to reach the goal) of this project. Goals and objectives must be in alignment with those stated in the Goals, Objectives, Deliverables section of this solicitation.
- 2. Provide a detailed description of the proposed activities necessary for this project to meet the stated goals and objectives.
- 3. Identify which underserved communities, if any, will be focused on through the proposed project.
- 4. Identify specific services that will be provided with grant funds (see Appendix A) and describe how and where the services will be provided.
- 5. Include a timeline that identifies a timeframe for all the tasks and activities to be completed.
- 6. Link project activities to the requirements of this solicitation and justify the proposed approach.
- 7. List project partners, as appropriate, to make the project activities effective and sustainable.
- 8. Describe how the applicant plans to ensure project activities are trauma-

- informed, culturally responsive, and protect the safety and confidentiality needs of victims.
- Describe how the applicant will meet the individualized service needs of victims and support victim-informed decisions and autonomy within the delivery of services.
- 10. Describe how the proposed project is designed to enhance responses to labor trafficking victims. Failure to include such a description will be taken into consideration when this section is scored during peer review.
- 11. Describe how the applicant will coordinate with community partners and stakeholders, including other OVC and federally and state-funded anti-trafficking programs, to meet the needs of trafficking victims if funded.

If the applicant is seeking priority consideration for Priority A, it should address in this section how the proposed projects will promote racial equity <u>and</u> the removal of barriers to access and opportunity for communities that have been historically underserved, marginalized, and adversely affected by inequality, and identify how the project design and implementation will specifically incorporate the input or participation of these communities.

# c. Capabilities and Competencies

#### This section must:

- 1. Demonstrate the institutional experience and expertise (or have submitted formal agreements with partners with experience and expertise with the application) to effectively implement the requirements of this solicitation.
- 2. Identify the key individuals and organizations involved in the proposed project.
- 3. Demonstrate that the individuals and organizations identified have the capacity to address the stated need, including the expertise necessary to provide services to human trafficking victims, and can successfully implement the proposed project activities.
- 4. Describe specific roles and responsibilities of all project partners and key staff.
- 5. Demonstrate that project staff have appropriate training and experience to implement project activities as described in the proposal, including the knowledge and expertise necessary to implement culturally responsive projects with the identified underserved communities, and describe plans for staff to be hired and include position descriptions.
- 6. Demonstrate the capacity and expertise of the lead applicant and all project partners to serve victims of human trafficking, including victims of labor trafficking.
- 7. Clearly describe who will implement activities as described in the Project Design and Implementation section.
- 8. Describe the lead applicant's administrative and financial capacity to manage grants that support services to crime victims, including previous experience

managing grants. If the applicant has other grants for providing services to victims of human trafficking, the applicant must describe the scope of each of these grants and describe how activities and data collection on these projects will be tracked separately to avoid duplication.

If the applicant is seeking priority consideration under Priority B, it should (1) describe within this section how being a culturally specific organization (or funding a culturally specific subrecipient organization at a minimum of 40% of the project budget) will enhance its ability to implement the proposed projects, (2) specify which populations are intended or expected to be served or have their needs addressed under the proposed projects, and (3) include the website address (if applicable) and formal or informal mission statement or principles of the culturally specific organization.

d. Plan for Collecting the Data Required for this Solicitation's Performance Measures

This section must include the following information:

- 1. A plan for collecting all the performance measures data required by this solicitation.
- 2. A description of the qualifications of key staff who will be responsible for collecting data and reporting performance measures.

In addition, this plan must describe how the applicant will use the collected data to confirm whether the applicant is identifying and serving labor trafficking victims as described in the application's Project Design and Implementation.

Note: An applicant is **not** required to submit performance data with the application. Rather, performance measure information is included as a notification that award recipients will be required to submit performance data as part of each award's reporting requirements. Some measures are presented as examples, while others are the exact measures that every recipient will be expected to address.

OJP will require each award recipient to submit regular performance data that show the completed work's results. The performance data directly relate to the goals, objectives, and deliverables identified in the "Goals, Objectives, and Deliverables" discussion. Applicants can visit OJP's performance measurement page at <a href="https://www.ojp.gov/performance">www.ojp.gov/performance</a> for an overview of performance measurement activities at OJP.

A list of performance measure questions for this program can be found at <a href="https://ovc.ojp.gov/funding/performance-measures/human-trafficking/human-trafficking-performance-measures-questionnaire.pdf">https://ovc.ojp.gov/funding/performance-measures-questionnaire.pdf</a>.

OVC will require award recipients to submit quarterly performance measure data in the Performance Measurement Tool (PMT) and separately submit a semi-annual performance report in JustGrants. A list of resources and trainings can be found at <a href="https://ovc.ojp.gov/funding/performance-measures/human-trafficking">https://ovc.ojp.gov/funding/performance-measures/human-trafficking</a>.

OVC will provide further guidance on the post-award submission process, after making awards.

#### e. Stakeholder Collaboration

For services that are proposed to be subawarded to project partners or provided as a match, the applicant must name the project partner that will provide the specific services in the program narrative and include an attachment (for example, a subcontract/subgrant, Letter of Intent, or MOU) that describes the organization's commitment to provide a specific service, who will be served (sex trafficking victims, labor trafficking victims, or both) and a description of the fee for the service or cost to the grant for each service. For any project partners identified in the program narrative but that are not being proposed as a subrecipient, the applicant must include, at minimum, an attachment (for example, a Letter of Support or Letter of Intent) that describes the organization's commitment to a partnership with the applicant to provide the specific service.

#### **Note on Project Evaluations**

An applicant that proposes to use award funds through this solicitation to conduct project evaluations must follow the guidance in the "Note on Project Evaluations" section in the OJP Grant Application Resource Guide.

#### Goal, Objective and Deliverables

The applicant will submit the project's goals, objectives, deliverables and timeline in the JustGrants web-based form. The applicant will also enter the projected fiscal year and quarter that each objective and deliverable will be completed. Please refer to the <u>Application Submission Job Aid</u> for step-by-step directions.

Goals. The applicant should describe the project's intent to change, reduce, or eliminate the problem noted in the previous section and outline the project's goals.

Program Objectives. The applicant should explain how the program will accomplish its goals. Objectives are specific, quantifiable statements of the project's desired results. They should be measurable and clearly linked to the goal and measurable.

Deliverables. Project deliverables refer to outputs—tangible or intangible—that are submitted within the scope of a project.

# **Budget and Associated Documentation**

Please note Unallowable Costs and Limitations on the Use of Funds in the Program-Specific section.

# **Budget Worksheet and Budget Narrative (Web-based Form)**

The applicant will complete the JustGrants web-based budget form. For additional information, see the OJP Grant Application Resource Guide and the Complete the Application in JustGrants – Budget training.

If the applicant is seeking priority consideration under Priority A and has proposed activities (such as community or stakeholder meetings, community outreach or public awareness campaigns, community participation in project design, implementation, or evaluation, etc.) to incorporate the input and participation of communities that have been historically underserved, marginalized, and adversely affected by inequality, financial support for the identified activities and participation must be reflected in the web-based budget form.

If the applicant is seeking priority consideration under Priority B based on the identification of at least one proposed subrecipient as a culturally specific organization, the proposed funding for the subrecipient in the web-based budget form **must reflect a minimum of 40% of award funding.** The budget narrative must also describe how the activities that will be funded with the (minimum) 40% of award funding provided to the subrecipient **specifically relate to the priority consideration requested** and described in the Capabilities and Competencies section of the application.

#### **Pre-agreement Costs (also known as Pre-award Costs)**

See the section on Costs Requiring Prior Approval in the <u>DOJ Grants Financial Guide</u> Post Award Requirements for more information.

# **Indirect Cost Rate Agreement (if applicable)**

If applicable, the applicant will upload their indirect cost rate agreement as an attachment in JustGrants. See the OJP Grant Application Resource Guide for more information on indirect costs.

#### **Consultant Rate**

See the <u>DOJ Grants Financial Guide</u> for information on the consultant rates which require prior approval from OJP.

# **Limitation on Employee Compensation; Waiver**

See the OJP Grant Application Resource Guide for information on the Limitation on Use of Award Funds for Employee Compensation for Awards over \$250,000; Waiver.

# Financial Management and System of Internal Controls Questionnaire (including applicant disclosure of high-risk status)

The applicant will download the questionnaire, complete it, and upload it as an attachment in JustGrants. See the <u>OJP Grant Application Resource Guide</u> for the link to the questionnaire and additional information.

# **Disclosure of Process Related to Executive Compensation**

If applicable, the applicant will upload a description of the process used to determine executive compensation as an attachment in JustGrants. See the "Application Attachments" section of the OJP Grant Application Resource Guide for information.

# Memoranda of Understanding (MOUs) and Other Supportive Documents

Applicants should include for each named partner, a signed Memorandum of Understanding (MOU), Letter of Intent, or subcontract that confirms the partner's agreement to support the project through commitments of staff time, space, services, or other project needs. For applications submitted from two or more entities, applicants are encouraged to develop and submit signed MOUs or signed Letters of Intent that provide a detailed description of how the agencies will work together to meet project requirements.

Each MOU or Letter of Intent should include the following: (1) names of the organizations involved in the agreement; (2) scope of the direct service(s) and other work to be performed under the agreement; (3) duration of the agreement. Subcontracts, MOUs, or Letters of Intent should be submitted as one separate attachment to the application.

# **Additional Application Components**

The applicant will attach the additional requested documentation in JustGrants.

#### **Curriculum Vitae or Resumes**

Provide resumes of key personnel.

#### **Tribal Authorizing Resolution**

An application in response to this solicitation may require inclusion of tribal authorizing

documentation as an attachment. If applicable, the applicant will upload the tribal authorizing documentation as an attachment in JustGrants. See the OJP Grant Application Resource Guide for information on tribal authorizing resolutions.

# Research and Evaluation Independence and Integrity Statement

If an application proposes research (including research and development) and/or evaluation, the applicant must demonstrate research/evaluation independence and integrity, including appropriate safeguards, before it may receive award funds. The applicant will upload documentation of its research and evaluation independence and integrity as an attachment in JustGrants. For additional information, see the OJP Grant Application Resource Guide.

#### **Disclosures and Assurances**

The applicant will address the following disclosures and assurances.

# **Disclosure of Lobbying Activities**

Complete and submit the SF-LLL in Grants.gov. Once the applicant submits in Grants.gov, this information will pre-pend into JustGrants. See the OJP Grant Application Resource Guide for additional information.

#### **DOJ Certified Standard Assurances**

Review and accept the DOJ Certified Standard Assurances in JustGrants. See the OJP Grant Application Resource Guide for additional information.

#### **Applicant Disclosure of Duplication in Cost Items**

Complete the JustGrants web-based Applicant Disclosure of Duplication in Cost Items form. See the OJP Grant Application Resource Guide for additional information.

# DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing

Review and accept the DOJ Certified Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing. See the OJP Grant Application Resource Guide for additional information.

#### **Applicant Disclosure and Justification - DOJ High Risk Grantees**

If applicable, submit the DOJ High Risk Disclosure and Justification as an attachment in JustGrants. A DOJ High Risk Grantee is an award recipient that has received a DOJ High Risk designation based on a documented history of unsatisfactory performance; financial instability; management system or other internal control deficiencies;

noncompliance with award terms and conditions on prior awards or is otherwise not responsible. See the OJP Grant Application Resource Guide for additional information.

#### **How to Apply**

<u>Registration</u>: Before submitting an application, all applicants must register with the System for Award Management (SAM). You must renew and validate your registration every 12 months. If you do not renew your SAM registration, it will expire. An expired registration can delay or prevent application submission in Grants.gov and JustGrants. Registration and renewal can take up to 10 business days to complete.

<u>Submission</u>: Applications must be submitted to DOJ electronically through a two-step process via Grants.gov and JustGrants.

Step 1: After registering with SAM, the applicant must submit the SF-424 and SF-LLL in Grants.gov at <a href="https://www.grants.gov/web/grants/register.html">https://www.grants.gov/web/grants/register.html</a> by the Grants.gov deadline. Submit the SF-424 and SF-LLL as early as possible, but no later than 48 hours before the Grants.gov deadline. If an applicant fails to submit in Grants.gov, they will be unable to apply in JustGrants.

**Step 2:** The applicant must then submit the **full application**, including attachments, in JustGrants at <u>JustGrants.usdoj.gov</u> by the JustGrants deadline.

Within 24 hours after receipt of confirmation emails from Grants.gov, the individual in Section 8F of the SF-424 will receive an email from <a href="DIAMD-NoReply@usdoj.gov">DIAMD-NoReply@usdoj.gov</a> with instructions on how to create a JustGrants account. Register the Entity Administrator and the Application Submitter with JustGrants as early as possible but no later than 48-72 hours before the JustGrants deadline. Once registered in JustGrants, the Application Submitter will receive an emailed link to complete the rest of the application in JustGrants. The Entity Administrator also will need to log into JustGrants to review and invite the applicant's Authorized Representative(s) before an application can be submitted.

Submit the complete application package in JustGrants at least 24 – 48 hours prior to the JustGrants deadline. Some of the application components will be entered directly into JustGrants, and others will require uploading attached documents. Therefore, applicants will need to allow ample time before the JustGrants deadline to prepare each component. Applicants may save their progress in the system and revise the application as needed prior to hitting the Submit button at the end of the application in JustGrants.

For additional information, see the "How to Apply" section in the <u>OJP Grant Application</u> Resource Guide and the <u>DOJ Application Submission Checklist</u>.

#### **Submission Dates and Time**

The **SF-424 and the SF-LLL** must be submitted in Grants.gov by 11:59 p.m. eastern

time on May 4, 2023.

The **full application** must be submitted in JustGrants by 8:59 p.m. eastern time on May 11, 2023.

OJP urges applicants to submit their Grants.gov and JustGrants submissions prior to the due dates with sufficient time to correct any errors and resubmit by the submission deadlines if a rejection notification is received. To be considered timely, the **full application** must be submitted in JustGrants by the JustGrants application deadline. Failure to begin the SAM.gov, Grants.gov, or JustGrants registration process in sufficient time (i.e., waiting until the date identified in this solicitation) is not an acceptable reason for late submission.

#### **Experiencing Unforeseen Technical Issues Preventing Submission of an Application**

OJP will only consider requests to submit an application after the deadline when the applicant can document that a technical issue with a government system prevented application submission.

If an applicant misses a deadline due to unforeseen technical issues with SAM.gov, Grants.gov, or JustGrants, the applicant may request a waiver to submit an application after the deadline. However, the waiver request will not be considered unless it includes a tracking number generated when the applicant contacts the applicable service desks to report technical difficulties. Tracking numbers are generated automatically when an applicant emails the applicable service desks; and for this reason applicants are encouraged to email the appropriate service desk, even if they also intend to call the service desk for phone support. Experiencing wait times for phone support does not relieve the applicant of the responsibility of getting a tracking number.

An applicant experiencing technical difficulties must contact the associated service desk indicated below to report the technical issue and receive a tracking number:

- SAM.gov contact the <u>SAM Help Desk (Federal Service Desk)</u>, Monday Friday from 8 a.m. to 8 p.m. ET at 866-606-8220.
- Grants.gov contact the <u>Grants.gov Customer Support Hotline</u>, 24 hours a day, 7 days a week, except on federal holidays, at 800-518-4726, 606-545-5035, or <u>support@grants.gov</u>.
- JustGrants contact the JustGrants Service Desk at <u>JustGrants.Support@usdoj.gov</u> or 833-872-5175, Monday – Friday from 7 a.m. to 9 p.m. ET and Saturday, Sunday, and Federal holidays from 9 a.m. to 5 p.m. ET.

If an applicant has technical issues with SAM.gov or Grants.gov, the applicant must contact the OJP Response Center at <a href="mailto:grants@ncjrs.gov">grants@ncjrs.gov</a> within **24 hours of the Grants.gov deadline** to request approval to submit after the deadline.

If an applicant has technical issues with JustGrants that prevent application submission by the deadline, the applicant must contact the OJP Response Center at <a href="mailto:grants@ncjrs.gov">grants@ncjrs.gov</a> within **24 hours of the JustGrants deadline** to request approval to submit after the deadline.

Waiver requests sent to the OJP Response Center must -

- describe the technical difficulties experienced,
- include a timeline of the applicant's submission efforts (e.g., date and time the error occurred, date and time of actions taken to resolve the issue and resubmit; and date and time support representatives responded),
- include an attachment of the complete grant application and all the required documentation and materials,
- include the applicant's Unique Entity Identifier (UEI), and
- include any SAM.gov, Grants.gov, and JustGrants Service Desk tracking numbers documenting the technical issue.

OJP will review each waiver request and the required supporting documentation and notify the applicant whether the request for late submission has been approved or denied. An applicant that does not provide documentation of a technical issue or that does not submit a waiver request within the required time period will be denied.

For more details on the waiver process, OJP encourages applicants to review the "Experiencing Unforeseen Technical Issues" section in the OJP Grant Application Resource Guide.

**Application Review Information** 

#### **Review Criteria**

#### **Merit Review Criteria**

Applications that meet the basic minimum requirements will be evaluated by peer reviewers on how the proposed project/program addresses the following criteria:

Statement of the Problem/Description of the Issue (25%) - evaluate the applicant's understanding of the program/issue to be addressed.

Project Design and Implementation (30%) - evaluate the adequacy of the proposal, including the goals, objectives, timelines, milestones, and deliverables.

Capabilities and Competencies (25%) - evaluate the applicant's administrative and technical capacity of the applicant to successfully accomplish the goals and

objectives.

Plan for Collecting the Data Required for this Solicitation's Performance Measures (5%) - evaluate the applicant's understanding of the performance data reporting requirements and the plan for collecting the required data.

Budget (5%) - evaluate for completeness, cost effectiveness, and allowability (e.g., reasonable, allocable, and necessary for project activities).

Other: Stakeholder Collaboration (10%) - evaluate Letters of Intent, MOUs, subcontracts/subgrant agreements, and Letters of Support from project partners.

#### Other Review Criteria/Factors

Other important considerations for OVC include geographic diversity, strategic priorities (specifically including, but not limited to, those priority areas already mentioned, if applicable), available funding, past performance, and the extent to which the Budget Web-Based Form accurately explains project costs that are reasonable, necessary, and otherwise allowable under federal law and applicable federal cost principles.

#### **Review Process**

Applications submitted under this solicitation that meet the basic minimum requirements will be evaluated for technical merit by a peer review panel(s) in accordance with OJP peer review policy and procedures using the review criteria listed above.

OJP screens applications to ensure they meet the basic minimum requirements prior to conducting the peer review. Although specific requirements may vary, the following are common requirements applicable to all OJP solicitations:

- The application must be submitted by an eligible type of applicant.
- The application must request funding within programmatic funding constraints (if applicable).
- The application must be responsive to the scope of the solicitation.
- The application must include all items necessary to meet the basic minimum requirements.

Pursuant to the Part 200 Uniform Requirements, before award decisions are made, OJP also reviews information related to the degree of risk posed by the applicant entity. Among other things to help assess whether an applicant with one or more prior federal awards has a satisfactory record of performance, integrity, and business ethics, OJP checks whether the applicant entity is listed in SAM as excluded from receiving a federal award.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant entity that appears in

the non-public segment of the integrity and performance system accessible through SAM (currently, the Federal Awardee Performance and Integrity Information System, FAPIIS).

**Important Note on FAPIIS:** An applicant may review and comment on any information about its organization that currently appears in FAPIIS and was entered by a federal awarding agency. OJP will consider such comments by the applicant, in addition to the other information in FAPIIS, in its assessment of the risk posed by the applicant entity.

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider not only peer review ratings and OVC recommendations, but also other factors as indicated in this section.

#### Federal Award Administration Information

#### **Federal Award Notices**

Generally, award notifications are made by the end of the current Federal fiscal year, September 30th. See the OJP Grant Application Resource Guide for information on award notifications and instructions.

#### Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJP-approved application, the recipient must comply with all award conditions and all applicable requirements of federal statutes and regulations, including the applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the OJP Grant Application Resource Guide.

#### **Information Technology Security Clauses**

An application in response to this solicitation may require inclusion of information related to information technology security. See the <a href="OJP Grant Application Resource Guide">OJP Grant Application Resource Guide</a> for more information.

#### **General Information about Post-Federal Award Reporting Requirements**

In addition to the deliverables described in the "Program Description" section, all award recipients under this solicitation will be required to submit certain reports and data.

#### Required reports

Award recipients typically must submit quarterly financial reports, semi-annual performance reports, final financial and performance reports, and, if applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific

award conditions. Future awards and fund drawdowns may be withheld if reports are delinquent. (In appropriate cases, OJP may require additional reports.)

See the OJP Grant Application Resource Guide for additional information on specific post-award reporting requirements, including performance measure data.

# Federal Awarding Agency Contact(s)

For OJP contact(s), contact information for Grants.gov, and contact information for JustGrants, see the solicitation cover page.

#### Other Information

# Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a)

See the OJP Grant Application Resource Guide for information on the Freedom of Information and Privacy Act (5 U.S.C. 552 and 5 U.S.C. 552a).

#### **Provide Feedback to OJP**

See the OJP Grant Application Resource Guide for information on how to provide feedback to OJP.

#### Performance Measures

OVC will require award recipients to submit quarterly performance measure data in the Performance Measurement Tool and separately submit semiannual performance reports in JustGrants. A list of resources and trainings can be found at <a href="https://ovc.ojp.gov/funding/performance-measures/human-trafficking">https://ovc.ojp.gov/funding/performance-measures/human-trafficking</a>. Examples of performance measure questions for this project can be found here:

https://ovc.ojp.gov/funding/performance-measures/human-trafficking/human-trafficking-performance-measures-questionnaire.pdf.

# **Application Checklist**

#### **OVC FY 2023 Services for Victims of Human Trafficking**

This application checklist has been created as an aid in developing an application. For more information, reference The OJP Application Submission Steps in the OJP Grant Application Resource Guide and the DOJ Application Submission Checklist.

#### **Pre-Application**

#### Before Registering in Grants.gov

 Acquire or renew your Entity's System for Award Management (SAM) Registration Information (see OJP Grant Application Resource Guide)

# Register in Grants.gov

- Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password (see OJP Grant Application Resource Guide)
- Acquire AOR confirmation from the E-Business Point of Contact (E-Biz POC) (see OJP Grant Application Resource Guide)

# Find the Funding Opportunity

- Search for the funding opportunity in Grants.gov using the opportunity number, assistance listing number, or keyword(s)
- Select the correct Competition ID
- Access the funding opportunity and application package (see Step 7 in the OJP Grant Application Resource Guide)
- Sign up for Grants.gov email notifications (optional) (see OJP Grant Application Resource Guide)
- Read Important Notice: Applying for Grants in Grants.gov
- Read OJP policy and guidance on conference approval, planning, and reporting

available at https://www.ojp.gov/funding/financialguidedoj/iii-postawardrequirements#6g3y8 (see OJP Grant Application Resource Guide)

#### Review the Overview of Post-Award Legal Requirements

 Review the "Overview of Legal Requirements Generally Applicable to OJP Grants and Cooperative Agreements - FY 2023 Awards" in the OJP Funding Resource Center.

# Review the Scope Requirement

- The federal amount requested is within the allowable limit(s):
  - o Under Purpose Area 1: up to \$440,000
  - up to \$950,000 up to \$800,000 Under Purpose Area 2:
  - Under Purpose Area 3:

#### Review Eligibility Requirement:

 Review the Eligibility section on the cover page and Eligibility Information section in the solicitation.

# **Application Step 1**

Submit the SF-424 and SF-LLL in Grants.gov

 In Section 8F of the SF-424, include the name and contact information of the individual who will complete the application in JustGrants and the SF-LLL in Grants.gov

Within 48 hours after the SF-424 and SF-LLL submission in Grants.gov, receive four (4) Grants.gov email notifications:

- a submission receipt
- a validation receipt
- a grantor agency retrieval receipt
- an agency tracking number assignment

If no Grants.gov receipt and validation email is received, or if error notifications are received:

 Contact Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, Grants.gov customer support, or support@grants.gov regarding technical difficulties (see OJP Grant Application Resource Guide)

Within 24 hours after receipt of confirmation emails from Grants.gov, the individual in Section 8F of the SF-424 will receive an email from JustGrants with login instructions.

Proceed to Application Step 2 and complete application in JustGrants

#### **Application Step 2**

Submit the following information in JustGrants

**Application Components** 

- Standard Applicant information (SF-424 information from Grants.gov)
   Proposal Abstract\*
- Proposal Narrative\*

**Budget and Associated Documentation** 

- Budget Web-Based form\*
- Indirect Cost Rate Agreement (if applicable) (see OJP Grant Application Resource
- Financial Management and System of Internal Controls Questionnaire (see OJP **Grant Application Resource Guide)**
- Disclosure of Process related to Executive Compensation (see OJP Grant Application Resource Guide)

# Additional Application Components

- Tribal Authorizing Resolution (if applicable) (see OJP Grant Application Resource Guide)
- Research and Evaluation Independence and Integrity (see <u>OJP Grant Application</u> <u>Resource Guide</u>)
- Request and Justification for Employee Compensation; Waiver (if applicable) (see OJP Grant Application Resource Guide)
- Timeline
- Memorandum of understanding (if applicable)
- Resumes of key personnel (if applicable)
- List of procurement contracts (if applicable)
- Organizational chart (if applicable)

#### Disclosures and Assurances

- <u>Disclosure of Lobbying Activities (SF-LLL)</u> (see <u>OJP Grant Application Resource</u> Guide)
- Applicant Disclosure of Duplication in Cost Items (see OJP Grant Application Resource Guide)
- DOJ Certified Standard Assurances (see OJP Grant Application Resource Guide)
- DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing (see OJP Grant Application Resource Guide)
- Applicant Disclosure and Justification DOJ High Risk Grantees (if applicable) (see OJP Grant Application Resource Guide)
  - \* Note: Items designated with an asterisk must be submitted for an application to meet the basic minimum requirements review. If OJP determines that an application does not include the designated items, it will neither proceed to peer review, nor receive further consideration.

Review, Certify and Submit Application in JustGrants

- Any validation errors will immediately display on screen after submission.
- Correct validation errors, if necessary, and then return to the "Certify and Submit" screen to submit the application. Access the <u>Application Submission Validation</u> <u>Errors Quick Reference Guide</u> for step-by-step instructions to resolve errors prior to submission.
- Once the application is submitted and validated, a confirmation message will appear at the top of the page. Users will also receive a notification in the "bell" alerts confirming submission.

If no JustGrants application submission confirmation email or validation is received, or if error notification is received:

 Contact the JustGrants Service Desk at 833-872-5175 or <u>JustGrants.Support@usdoj.gov</u> regarding technical difficulties. See the <u>OJP Grant</u> Application Resource Guide for additional information.

#### **Standard Solicitation Resources**

OJP Grant Application Resource Guide provides guidance to assist OJP grant applicants in preparing and submitting applications for OJP funding.

<u>DOJ Grants Financial Guide</u> serves as the primary reference manual to assist award recipients in fulfilling their fiduciary responsibility to safeguard grant funds and to ensure funds are used for the purposes for which they were awarded. It compiles a variety of laws, rules and regulations that affect the financial and administrative management of DOJ awards. This guide serves as a starting point for all award recipients and subrecipients of DOJ grants and cooperative agreements in ensuring the effective day-to-day management of awards.

<u>JustGrants Resources Website</u> is an entryway into information about JustGrants and the grants management system itself. Through this portal both award recipients and applicants can access training resource and user support options, find frequently asked questions and sign-up for the <u>JustGrants Update e-newsletter</u>.

<u>JustGrants Application Submission Training Page</u> offers helpful information and resources on the application process. This training page includes e-learning videos, reference guides, checklists and other resources to help applicants complete an application.

<u>Virtual Q&A Sessions</u> are advertised here and provide opportunities for users to receive topic-specific training, direct technical assistance and support on JustGrants system functionality.

Appendix A: Types of Victim Services That OVC Funds

Type of Service	Service Provision Terms
Information and Referral	<ul> <li>Information about the criminal justice process</li> <li>Information about victims' rights, how to obtain notifications, etc.</li> <li>Referral to other victim service programs</li> <li>Referral to other services, supports, and resources</li> <li>Information about substance use disorder treatment and support</li> <li>Referral to substance use disorder treatment and support</li> </ul>
Personal Advocacy/	<ul> <li>Victim advocacy/accompaniment to</li> </ul>

Emotional Support, Safety, and Health Services	emergency medical care or forensic exam  Law enforcement interview advocacy/accompaniment Individual advocacy (e.g., assistance in applying for public benefits or other low-cost alternatives) Performance of medical or nonmedical forensic exam or interview, or medical evidence collection Advocacy for immigration assistance Intervention with employer, creditor, landlord, or academic institution Child or dependent care assistance Interpreter services Family reunification  Crisis intervention Hotline/Crisis line counseling On-scene crisis response Individual therapy/mental health services Support groups Other therapy (e.g., traditional, cultural, or alternative healing) Emergency financial assistance Provision of emergency medical care Provision of long-term, non-therapeutic medical care Substance use disorder services Protection/Safety planning Case management
Shelter/ Housing Services	<ul> <li>Emergency shelter or placement</li> <li>Transitional housing</li> <li>Relocation assistance</li> <li>Rapid rehousing</li> <li>Rental assistance</li> <li>Host homes</li> <li>Other shelter/housing</li> </ul>
Criminal/Civil Justice System Assistance	<ul> <li>Notification of criminal justice events</li> <li>Victim impact statement assistance</li> <li>Assistance with restitution</li> </ul>

	<ul> <li>Civil legal assistance</li> <li>Legal support with immigration assistance</li> <li>Law enforcement or prosecution interview advocacy/accompaniment</li> <li>Repatriation</li> <li>Public benefits law</li> <li>Criminal record relief</li> <li>Victim's rights representation</li> </ul>
Education/Employment/ Skill Building	<ul> <li>Education</li> <li>Job/Vocational training</li> <li>Job readiness/employment services</li> <li>Skill building (i.e., life skills)</li> <li>Supported employment</li> </ul>